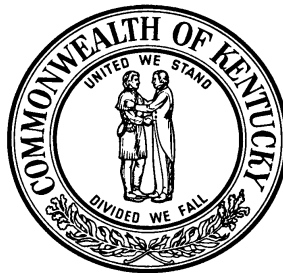


**REPORT OF THE AUDIT OF THE
FORMER TODD COUNTY
SHERIFF'S SETTLEMENT - 2005 TAXES**

April 21, 2006



**CRIT LUALLEN
AUDITOR OF PUBLIC ACCOUNTS
www.auditor.ky.gov**

**105 SEA HERO ROAD, SUITE 2
FRANKFORT, KY 40601-5404
TELEPHONE 502.573.0050
FACSIMILE 502.573.0067**

EXECUTIVE SUMMARY
AUDIT EXAMINATION OF THE
FORMER TODD COUNTY
SHERIFF'S SETTLEMENT - 2005 TAXES

April 21, 2006

The Auditor of Public Accounts has completed the audit of the Sheriff's Settlement - 2005 Taxes as of April 21, 2006 for the Former Todd County Sheriff. We have issued an unqualified opinion on the financial statement taken as a whole. Based upon the audit work performed, the financial statement is presented fairly in all material respects.

Financial Condition:

The former Sheriff collected \$2,406,257 for the districts for 2005 Taxes, retaining commissions of \$87,578 to operate the Sheriff's office. The former Sheriff distributed \$2,318,322 to the districts. Taxes of \$151 are due the Library district from the Sheriff and refunds of \$1,088 are due the Sheriff from the other taxing districts.

Report Comment:

- The Former Sheriff's Office Lacked Adequate Segregation Of Duties

Deposits:

The former Sheriff's deposits as of November 7, 2005 were exposed to custodial credit risk as follows:

- Uncollateralized and Uninsured \$128,279

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CRIT LUALLEN
AUDITOR OF PUBLIC ACCOUNTS

To the People of Kentucky
Honorable Ernie Fletcher, Governor
John R. Farris, Secretary
Finance and Administration Cabinet
Honorable Arthur Green, Todd County Judge/Executive
Honorable Keith Wells, Former Todd County Sheriff
Honorable W.D. Stokes, Todd County Sheriff
Members of the Todd County Fiscal Court

Independent Auditor's Report

We have audited the former Todd County Sheriff's Settlement - 2005 Taxes as of April 21, 2006. This tax settlement is the responsibility of the former Todd County Sheriff. Our responsibility is to express an opinion on this financial statement based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, and the Audit Guide for Sheriff's Tax Settlements issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statement. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, the Sheriff's office prepares the financial statement on a prescribed basis of accounting that demonstrates compliance with the modified cash basis, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In our opinion, the accompanying financial statement referred to above presents fairly, in all material respects, the former Todd County Sheriff's taxes charged, credited, and paid as of April 21, 2006, in conformity with the modified cash basis of accounting.

In accordance with Government Auditing Standards, we have also issued our report dated March 12, 2007 on our consideration of the former Sheriff's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.



To the People of Kentucky
Honorable Ernie Fletcher, Governor
John R. Farris, Secretary
Finance and Administration Cabinet
Honorable Arthur Green, Todd County Judge/Executive
Honorable Keith Wells, Former Todd County Sheriff
Honorable W.D. Stokes, Todd County Sheriff
Members of the Todd County Fiscal Court

Based on the results of our audit, we present the accompanying comment and recommendation, included herein, which discusses the following report comment:

- The Former Sheriff's Office Lacked Adequate Segregation Of Duties

Respectfully submitted,

A handwritten signature in black ink, appearing to read "Crit Luallen", with a long horizontal flourish extending to the right.

Crit Luallen
Auditor of Public Accounts

March 12, 2007

TODD COUNTY
KEITH WELLS, FORMER SHERIFF
SHERIFF'S SETTLEMENT - 2005 TAXES

April 21, 2006

| <u>Charges</u> | <u>County Taxes</u> | <u>Special Taxing Districts</u> | <u>School Taxes</u> | <u>State Taxes</u> |
|----------------------------------|---------------------|-------------------------------------|---------------------|--------------------|
| Real Estate | \$ 294,629 | \$ 289,841 | \$ 1,120,237 | \$ 424,136 |
| Tangible Personal Property | 14,874 | 14,429 | 50,954 | 70,075 |
| Intangible Personal Property | | | | 33,027 |
| Fire Protection | 1,421 | | | |
| Increases Through Exonerations | 124 | 125 | 472 | 179 |
| Franchise Taxes | 25,477 | 23,819 | 88,145 | |
| Oil and Gas Property Taxes | 62 | 55 | 236 | 89 |
| Bank Franchises | 28,462 | | | |
| Penalties | 2,479 | 2,434 | 9,370 | 4,660 |
| Adjusted to Sheriff's Receipt | 3 | (86) | 1 | 17 |
| Gross Chargeable to Sheriff | <u>367,531</u> | <u>330,617</u> | <u>1,269,415</u> | <u>532,183</u> |
| <u>Credits</u> | | | | |
| Exonerations | 883 | 793 | 3,352 | 1,316 |
| Discounts | 4,468 | 3,820 | 14,685 | 6,415 |
| Delinquents: | | | | |
| Real Estate | 7,770 | 7,441 | 29,527 | 11,179 |
| Tangible Personal Property | 219 | 228 | 751 | 636 |
| Delinquent Franchise Taxes | 1 | 1 | 4 | |
| Total Credits | <u>13,341</u> | <u>12,283</u> | <u>48,319</u> | <u>19,546</u> |
| Taxes Collected | 354,190 | 318,334 | 1,221,096 | 512,637 |
| Less: Commissions * | <u>15,341</u> | <u>13,529</u> | <u>36,633</u> | <u>22,075</u> |
| Taxes Due | 338,849 | 304,805 | 1,184,463 | 490,562 |
| Taxes Paid | 339,003 | 304,677 | 1,183,984 | 490,658 |
| Refunds (Current and Prior Year) | <u>183</u> | <u>177</u> | <u>671</u> | <u>263</u> |
| Due District or | | ** | | |
| (Refunds Due Sheriff) | | | | |
| as of Completion of Fieldwork | <u>\$ (337)</u> | <u>\$ (49)</u> | <u>\$ (192)</u> | <u>\$ (359)</u> |

* and ** See Next Page.

The accompanying notes are an integral part of this financial statement.

TODD COUNTY
 KEITH WELLS, FORMER SHERIFF
 SHERIFF'S SETTLEMENT - 2005 TAXES
 April 21, 2006
 (Continued)

* Commissions:

| | |
|----------|--------------|
| 10% on | \$ 10,000 |
| 4.25% on | \$ 1,175,161 |
| 3% on | \$ 1,221,096 |

** Special Taxing Districts:

| | |
|--|----------------|
| Library District | \$ 151 |
| Health District | (11) |
| Extension District | (178) |
| Soil Conservation District | (5) |
| Watershed District | <u>(6)</u> |
| Due District or (Refunds Due Sheriff) | <u>\$ (49)</u> |

TODD COUNTY
NOTES TO FINANCIAL STATEMENT

April 21, 2006

Note 1. Summary of Significant Accounting Policies

A. Fund Accounting

The Sheriff's office tax collection duties are limited to acting as an agent for assessed property owners and taxing districts. A fund is used to account for the collection and distribution of taxes. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

B. Basis of Accounting

The financial statement has been prepared on a modified cash basis of accounting. Basis of accounting refers to when charges, credits, and taxes paid are reported in the settlement statement. It relates to the timing of measurements regardless of the measurement focus.

Charges are sources of revenue which are recognized in the tax period in which they become available and measurable. Credits are reductions of revenue which are recognized when there is proper authorization. Taxes paid are uses of revenue which are recognized when distributions are made to the taxing districts and others.

C. Cash and Investments

At the direction of the fiscal court, KRS 66.480 authorizes the Sheriff's office to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

Note 2. Deposits

The former Sheriff maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC) as required by KRS 66.480(1)(d). According to KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the Sheriff and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution.

TODD COUNTY
NOTES TO FINANCIAL STATEMENT
April 21, 2006
(Continued)

Note 2. Deposits (Continued)

Custodial Credit Risk - Deposits

Custodial credit risk is the risk that in the event of a depository institution failure, the Sheriff's deposits may not be returned. The former Sheriff did not have a deposit policy for custodial credit risk but rather follows the requirements of KRS 41.240(4). As of April 21, 2006, all deposits were covered by FDIC insurance or a properly executed collateral security agreement. However, as of November 7, 2005, public funds were exposed to custodial credit risk as follows:

- Uncollateralized and Uninsured \$128,279

Note 3. Tax Collection Period

The real and personal property tax assessments were levied as of January 1, 2005. Property taxes were billed to finance governmental services for the year ended June 30, 2006. Liens are effective when the tax bills become delinquent. The collection period for these assessments was September 29, 2005 through April 21, 2006.

Note 4. Interest Income

The former Todd County Sheriff earned \$3,081 as interest income on 2005 taxes. The former Sheriff distributed interest income to the school district as required by statute, and the remainder was used to operate the former Sheriff's office. As of March 12, 2007, the former Sheriff was due a refund of \$39 from the school for overpaid interest.

Note 5. Sheriff's 10% Add-On Fee

The former Todd County Sheriff collected \$11,931 of 10% add-on fees allowed by KRS 134.430(3). This amount was used to operate the Sheriff's office.

Note 6. Advertising Costs And Fees

The former Todd County Sheriff collected \$420 of advertising costs and \$2,060 of advertising fees allowed by KRS 424.330(1) and KRS 134.440(2). The former Sheriff distributed the advertising costs to the county as required by statute, and the advertising fees were used to operate the Sheriff's office.

COMMENT AND RECOMMENDATION

TODD COUNTY
KEITH WELLS, FORMER SHERIFF
COMMENT AND RECOMMENDATION

April 21, 2006

INTERNAL CONTROL - REPORTABLE CONDITION AND MATERIAL WEAKNESS:

The Former Sheriff's Office Lacked Adequate Segregation Of Duties

The former Sheriff's internal control structure lacked an adequate segregation of duties. There is a limited staff size, which prevents adequate division of responsibilities. The former Sheriff had statutory authority to assume the role of custodian of monetary assets as well as recorder of transactions and preparer of financial statements. In addition, management had considered additional costs when setting total employee salary limitations, and had decided to limit the number of personnel, and therefore accept the risk for a lack of segregation of duties. Compensating controls could have been implemented to offset this internal control weakness.

Former Sheriff's Response: None

PRIOR YEAR:

The Sheriff's Office Lacks Adequate Segregation Of Duties - Repeated

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REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON
COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL
STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



CRIT LUALLEN
AUDITOR OF PUBLIC ACCOUNTS

The Honorable Arthur Green, Todd County Judge/Executive
Honorable Keith Wells, Former Todd County Sheriff
Honorable W.D. Stokes, Todd County Sheriff
Members of the Todd County Fiscal Court

Report On Internal Control Over Financial Reporting And On
Compliance And Other Matters Based On An Audit Of The Financial
Statement Performed In Accordance With Government Auditing Standards

We have audited the former Todd County Sheriff's Settlement - 2005 Taxes as of April 21, 2006, and have issued our report thereon dated March 12, 2007. The Sheriff prepares his financial statement in accordance with a basis of accounting other than generally accepted accounting principles. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the former Todd County Sheriff's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statement and not to provide an opinion on the internal control over financial reporting. However, we noted a certain matter involving the internal control over financial reporting and its operation that we consider to be a reportable condition. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial reporting that, in our judgment, could adversely affect the entity's ability to record, process, summarize, and report financial data consistent with the assertions of management in the financial statement. A reportable condition is described in the accompanying comment and recommendation.

- The Former Sheriff's Office Lacked Adequate Segregation Of Duties

A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statement being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, we consider the reportable condition described above to be a material weakness.



Report On Internal Control Over Financial Reporting And On
Compliance And Other Matters Based On An Audit Of The Financial
Statement Performed In Accordance With Government Auditing Standards
(Continued)

Compliance And Other Matters

As part of obtaining reasonable assurance about whether the former Todd County Sheriff's Settlement - 2005 Taxes as of April 21, 2006 is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

This report is intended solely for the information and use of management and the Kentucky Governor's Office for Local Development and is not intended to be and should not be used by anyone other than these specified parties.

Respectfully submitted,

A handwritten signature in black ink, appearing to read "Crit Luallen", with a long horizontal flourish extending to the right.

Crit Luallen
Auditor of Public Accounts

March 12, 2007

